

BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

A1501002

In the Matter of the Application of SAN JOSE)	
WATER COMPANY (U 168 W) for an Order)	
authorizing it to increase rates charged for water)	
service by \$34,928,000 or 12.22% in 2016,)	Application No.
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\$17,567,000 or 5.36% in 2018)	
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APPLICATION OF SAN JOSE WATER COMPANY FOR AUTHORITY TO INCREASE RATES FOR WATER SERVICE

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APPLICATION OF SAN JOSE WATER COMPANY FOR AUTHORITY TO INCREASE RATES FOR WATER SERVICE

In accordance with Article 2 of the Commission's Rules of Practice and Procedure (Rules), the application of San Jose Water Company (Applicant or SJWC) respectfully shows:

- (1) The legal name of Applicant is San Jose Water Company and its principal place of business is located at 110 W. Taylor Street, San Jose, California 95110.
- (2) Applicant is presently engaged in the business of the supply and distribution of water for domestic and industrial purposes in portions of the City of San Jose and the City of Cupertino, in the Cities of Campbell, Los Gatos, Monte Sereno, and Saratoga, and in unincorporated territory in the County of Santa Clara.
- (3) Applicant is a California corporation. A copy of Applicant's Restated Articles of Incorporation, dated April 18, 1991, and certified by the California Secretary of State, has previously been filed with the California Public Utilities Commission in Application 92-02-050.
- (4) The following Exhibits are marked as shown, incorporated herein, and attached hereto:

Exhibit A Proposed Rate Case Plan Schedule

Exhibit B Present and Proposed Rate Schedules

Exhibit C Proxy Statement of SJW Corp.

Exhibit D Proposed Notice to Customers

(5) The following additional Exhibits are marked as shown, are served with this application, and will be provided to interested parties upon request, but will not be filed:

Exhibit E Report on the Results of Operations

Exhibit F General Rate Case Workpapers

Exhibit G Capital Budget Project Justifications

Exhibit H Urban Water Management Plan

Exhibit I Supplemental Data Request Responses

Exhibit J Minimum Data Requirements

- (6) Comparative financial statements for Applicant (Statement of Income & Balance Sheets for the 12 months ending December 31, 2012, December 31, 2013 and June 30, 2014) are set forth in Exhibit E, Chapter 4.
- (7) A general description of Applicant's properties and operations has been set forth and shown in proceedings before the Commission and in applications to the Commission in which authority has been requested to issue and sell securities. Further information concerning Applicant's facilities is contained in the annual reports filed with the Commission and in the evidentiary record of Application No. 12-01-003, in which authority was last requested for a general rate increase for SJWC.
- (8) The historical costs of utility plant used by Applicant in water service are shown in Exhibit E, Chapter 11, Table 11-A. The table shows the original historical cost of plant at the date of acquisition by Applicant, with subsequent additions, betterments, extensions, and replacements being recorded at actual cost to Applicant. Applicant's depreciation reserve as recorded on its books as of December 31, 2013 is shown in Exhibit E, Chapter 12, Table 12-A.

- (9) Applicant's present rates are those authorized by Commission Decision (D.) 14-08-006 as implemented, and modified, by Advice Letters Nos. 463A and 464A. At the time of filing SJWC has Advice Letter No. 467A, requesting a step increase for the escalation year 2015, pending with Commission staff. These present rates are set forth in rate schedules that are provided in Exhibit B.
- (10) Pursuant to D.14-08-006, Applicant implemented a revised tiered rate design August 15, 2014. The implementation of tiered rates did not change the previously authorized revenue requirement. In this Application, SJWC does not propose any changes to the adopted rate design.
- (11) In accordance with the schedules established in D.07-05-062, Applicant is not requesting a change to the currently authorized cost of capital (cost of debt and return on equity). Applicant's current authorized cost of capital was determined in D.12-07-009 and subsequently revised with the triggering of the utility's Water Cost of Capital Mechanism in January of 2013. Applicant is currently scheduled to file for a change to cost of capital in March of 2015 for the period 2016-2018.
- (12) Pursuant to Rule 3.2(a)(8), Applicant has included with this application, as Exhibit C, a copy of the latest proxy statement of its parent company, SJW Corp., the shares of which are listed on the New York Stock Exchange.
- (13) Pursuant to Rule 3.2(a)(10), Applicant states that the rate increases proposed in this application do not reflect and pass through to customers only increased costs to Applicant for the services or commodities furnished by it.
- (14) This Application is filed in accordance with D.04-06-018 and D.07-05-062 (Rate Case Plan decisions or RCP). The required components of the application are as follows:

a) Summary of the Requested Increase:

	Last Test Year Authorized	Last Recorded Calendar	Test Year Proposed
		Year	
Year:	2013	2013	2016
Total Rev Req \$	\$255,040,400	\$249,054,000	\$321,073,200
% increase from last			
Adopted		-2.35%	25.89%
Rate Base \$	\$516,526,400**	\$562,950,000	\$658,369,900
% increase from last			
Adopted		8.99%	27.46%
Operating Expenses \$ (excl.	\$196,804,700	\$205,074,000	\$241,377,000
taxes based on income)			
% increase from last			
Adopted		4.20%	22.65%
Rate of Return	8.09%	5.35%	8.09%

Notes:

- * The difference in revenue between the last authorized test year (2013) and the proposed test year (2016), as well as the percentage change, are not reflective of the rate increase request due to intervening rate base offsets, expense offsets, changes in water sales, and changes in the number of customers. Authorized test year (2013) is yearend and includes AL 450.
- ** The adopted rate base does not reflect rate base offsets for capital projects approved by Commission resolutions or decisions.
- *** The recorded rate base includes plant placed in service to be recovered in rates through authorized rate base offsets.
- b) List of Primary Cost Changes (difference in cost between year 2015 authorized and proposed Test Year 2016):
 - i) Capital Investment Recovery

\$7,130,000 increase

Applicant has been operating as a water utility for almost 150 years. Due to the age of the water system and the increasing water quality compliance requirements, significant investments in infrastructure replacements are necessary in order for Applicant to be able to continue to provide safe and reliable water service. The capital budget requests for 2015-2017 are detailed in Exhibit G.

ii) Payroll Expense

\$4,396,000 increase

Payroll is greater than last adopted due to wage inflation between the last adopted test year 2013 and the future test year 2016. Applicant is currently operating at a headcount of 358 personnel positions, three more than authorized in the last GRC. These three positions are not currently reflected in rates. In addition, due to increasing and changing work requirements across departments Applicant plans to fill 33 new positions in 2016 to bring total headcount to 391 employees. A detailed description of Applicant's staffing plans is set forth in Exhibit E, Chapter 5 and Exhibit F, WP 8-8 through 8-14.

- iii) Income Taxes & Taxes Other Than Income \$7,330,000 increase State and Federal Income Taxes will increase with increasing revenues. Taxes Other than Income increase proportionally with infrastructure investments and with increased staffing. These expenses are detailed in Exhibit E, Chapter 10 and in Exhibit F, Chapter 10.
- iv) Conservation Expenses ""\$7,596,000 increase Applicant is proposing to expand the current conservation program in conjunction with approval of a Water Revenue Adjustment Mechanism and Modified Cost Balance Account. Further, Applicant proposes to continue a retrofit program related to recycled water service connections. These expenses are detailed in Exhibit E, Chapters 18 and 20 and in Exhibit F, Chapter 9.
- v) Increase in Purchased Services \$4,790,000 increase Increasing operating constraints, water quality compliance requirements, and regulatory requirements necessitate increased spending on outside services. A detailed description of increased purchased services is set forth in Exhibit E, Chapters 8 and 9 and in Exhibit F, Chapters 8 and 9.

List of Major Controversial Issues:

The following issue areas noted above as involving primary cost changes have been controversial in Applicant's past general rate cases:

i) Capital Budget \$94,132,000 3-year capex budget increase

As noted above, Applicant has been operating as a water utility for nearly 150 years. Due to the age of the water system and the increasing water quality compliance requirements, significant replacements of facilities and infrastructure are necessary in order for applicant to

provide safe and reliable water service as well as efficient customer service. See Exhibit G.

ii) Increase in Staffing Levels

\$4,396,000 expense increase

Due to increasing and changing work requirements across departments Applicant has filled 3 new positions not authorized in D.14-08-006 and plans to fill 33 new positions in the coming GRC cycle. See Exhibit E, Chapter 5.

d) Results of Operations:

Applicant's results of operation are described in detail in the following Exhibits, which are being served along with this application, but not filed:

Exhibit E Report on the Results of Operations

Exhibit F General Rate Case Workpapers

Exhibit G Capital Budget Project Justifications

Exhibit H Urban Water Management Plan

Exhibit I Supplemental Data Request Responses

Exhibit J Minimum Data Requirements

Exhibit E, Chapter 1 contains descriptions of the most significant changes since Applicant's last general rate case (GRC). Also, as required by the RCP, Exhibit F shows the most recent five-year inflation-adjusted average of expenses either as Applicant's estimating methodology or in addition to Applicant's estimation methodology. Water sales are forecasted according to a modified version of the "New Committee Method" and are presented in Exhibit E, Chapter 6.

e) Regulated Utility Plant in Service:

Testimony regarding the utility plant in service is included in Exhibit E, Chapter 11 and detailed in Exhibit F, Chapter 11. Plant in service is calculated based on the recorded plant in service at the end of calendar year 2013 plus known and projected changes in calendar years 2014 through 2017. In accordance with the RCP, utility plant additions for the second escalation year, 2018, are estimated using an attrition methodology. Differences in the plant additions result from timing differences, actual costs different from budget, normal variation in nonspecific projects, and the passage of time with routine capital improvements. Projected capital additions for 2015 through 2017 are shown in Exhibit E, Chapter 11, Exhibit

F, Chapter 11 and in Exhibit G. A presentation of recorded plant additions in comparison to those forecast in the last GRC is shown in Exhibit E, Chapter 11. A more detailed presentation is included in Exhibit I.

f) Revenue Requirement:

The proposed revenue requirement is described in Exhibit E, Chapter 14. Major changes to revenue requirement are identified in Exhibit E, Chapter 1.

g) Cost of Capital:

In accordance with the schedules established in D.07-05-062, the Applicant is not requesting a change to the currently authorized cost of capital (cost of debt and return on equity) in the present Application. Applicant's current authorized cost of capital was determined in D.12-07-009 and subsequently revised with the triggering of the utility's Water Cost of Capital Mechanism in January of 2013. Applicant is currently scheduled to file for a change to cost of capital in March of 2015 for the period 2016-2018. The currently authorized capital structure and cost of capital are shown in the summary table below.

2014	Capital Structure	Cost	Weighted Cost
Debt	48.65%	6.68%	3.25%
Common Equity	51.35%	9.43%	4.84%
Total	100.00%		8.09%

h) Transactions with Corporate Affiliates:

General affiliate services provided to corporate affiliates are reimbursed at fully allocated costs in compliance with the Rules for Water and Sewer Utilities Regarding Affiliate Transactions and the Use of Regulated Assets for Non-Tariffed Utility Services (Affiliate Transactions Rules) adopted in D.10-10-019 as detailed in Exhibit F, Chapter 9, WP 9-9.

i) Non-tariffed Transactions:

Non-tariffed products and services are offered in compliance with the Affiliate Transaction Rules adopted in D.10-10-019, as modified by D.11-10-034. Non-tariffed

projects are detailed in Exhibit E, Chapter 8, and in Exhibit F, Chapter 8, WP 8-19. These contracts are a lease operation of the City of Cupertino water system, miscellaneous services contract with the City of San Jose, meter testing services, coordination with Home Emergency Solutions to provide customers information regarding optional water service line insurance coverage, as well as leases for antenna space to telecommunication companies on various water facilities. Any revenue generated by non-tariffed offerings is allocated between ratepayers and shareholders in accordance with the methodology adopted in D.10-10-019.

j) Proposed Rate Case Plan Schedule:

A proposed procedural schedule, following the schedule outlined in the RCP for a single district GRC filing, is included as Exhibit A.

k) Water Supply and Quality:

Water quality and supply issues are addressed in the testimony of Francois Rodigari in Exhibit E, Chapter 16. Documentation of Applicant's compliance with Department of Public Health (DPH) water quality standards, as well as a detailed list of water sources, are provided in Exhibits I and J.

1) Real Property Subject to Water Infrastructure Improvement Act of 1996:

All sales or conversions of properties subject to the Water Infrastructure Improvement Act of 1996 (Act) have been identified in previous rate case applications to the Commission and in the Annual Reports SJWC has submitted to the Commission. One such property transaction has occurred since the last GRC decision. As required, this transaction is identified and described in Exhibit J , Section II, Subsection D, No. 8.

m) Rate Increase History since the Last GRC Decision:

Applicant's rate increase history since the last GRC decision is provided in Exhibit E, Chapter 2.

n) Proposed Notice to Customers:

A proposed notice to customers is included as Exhibit D.

o) Regulatory Compliance Items:

In D.13-11-008 the Commission approved a settlement agreement between SJWC and the Commission's Office of Ratepayer Advocates providing for an increase to the Water Ratepayer Adjustment Program (WRAP) surcharge. Ordering Paragraph 4 of that Decision provided that "In its next general rate case, San Jose Water Company shall report on the findings of the audit and verification program". A description of the WRAP Audit and Verification Program is provided in Exhibit E, Chapter 17.

- Escalation Years 2017 and 2018 in Exhibit E. Chapter 5 of Exhibit E describes changes in Applicant's workforce and presents Applicant's forecast of payroll expense for Test Year 2016, including expense related to new employees to be added in the test year, and also describes the health and dental plans available to SJWC employees and the trend of costs for Worker's Compensation Insurance. Chapters 6 and 7 present demand forecasts by customer class and forecasts of customers, sales, and revenue for the test year. Operating and maintenance (O&M) expenses for Test Year 2016 are presented in Chapter 8, with Administrative and General (A&G) expenses addressed in Chapter 9. Applicant requests approval of its forecasts of test year customers, sales, revenues, and expenses for payroll and employee benefits, as well as O&M and A&G expenses.
- (16) Exhibit E also presents forecasts for the elements of Applicant's rate base and related expenses for Test Year 2016 and Escalation Years 2017 and 2018. Chapter 11 provides forecasts of utility plant additions and the utility plant account for years 2016 and 2017, drawing on the detailed information about Applicant's capital projects in Exhibit G. Chapters 10 and 12 of Exhibit E address taxes and depreciation expense. Chapter 13 provides a forecast of Applicant's rate base for years 2013 and 2014. Applicant requests approval of its forecasts of rate base, taxes, and depreciation expense.
- (17) Applicant requests approval of rates that are designed to produce a rate of return on rate base of 8.09% in Test Year 2016, as presented in Applicant's summary of earnings in Exhibit E, Chapter 14. This rate of return on rate base is intended to provide the currently authorized return on equity of 9.43% in the test year. As noted above, pursuant to the Commission's direction, Applicant is scheduled to file an application proposing an

updated capital structure and cost of capital for the years 2016 through 2018 in March of 2015. Applicant expects that a decision in this cost of capital proceeding will be adopted in late 2015. The final authorized cost of capital will be implemented into the rates proposed in this filing at that time.

- (18) Applicant has estimated escalation-year rates using currently known inflation factors provided by Commission staff and has applied those factors as directed in the RCP. Applicant acknowledges that the escalation-year filings for Escalation Years 2017 and 2018 will be governed by actual inflation factors recorded at the times of filing. The increases requested at this time may not accurately predict inflation experienced as of those future dates. Additional notice to customers of escalation year rate increases pursuant to Rule 3.2 will be provided only in the unlikely event that the escalation year rates will exceed the increases proposed for Escalation Years 2017 and 2018 as stated in the notice to customers of this Application. A proposed notice to customers accompanies this Application as Exhibit D.
- (19) Attached as Exhibit B are the present rate schedules for General Metered Service, General Metered Service with Automatic Fire Sprinkler System, Private Fire Service, and Raw Water Metered Service as well as Applicant's proposed rate schedules for those tariffs for Test Year 2016.
- (20) Applicant proposes that the proposed rate schedules included in Exhibit B to this application and discussed in Chapter 15 of Exhibit E, plus any interim offset increases or decreases authorized by the Commission subsequent to November 1, 2014, and thus not reflected in this Application, be adopted to supersede the schedules (also presented in Exhibit B) that are now in effect. The amount of proposed gross revenues is provided in Exhibit E Table 14-B. The percentage of bill increase estimated to result from the proposed rate schedules, are shown for Test Year 2016 in WPs 15-3 and 15-4 in Chapter 15 of Exhibit F. Also included in Exhibit E Table 14-B are the proposed revenue increases, including percentage of increase, shown by appropriate rate classification for each of the three years. Applicant, by this filing, proposes to increase rates for water service by \$34,928,000 or 12.22% in 2016, by \$9,954,000 or 3.11%% in 2017 and by \$17,567,000 or 5.36% in 2018, respectively.
 - (21) In the preparation of the proposed rate schedules, Applicant has considered

the recorded operating results for at least the five-year period 2009 through 2013 as reflected in its Annual Reports to the Commission. Applicant has taken into consideration the trend in the various components of revenue requirement as established by experience, has adjusted for any known changes, excluding certain items covered by the offset filing procedure, and has estimated its results of operation for Test Year 2016. Summaries of earnings for Test Year 2016 at present and at proposed rates are set forth in Exhibit E, Chapter 14, Table 14-B.

- (22) Applicant has elected to employ the full flow-through accelerated depreciation method in computing the depreciation deduction on pre-1981 plant additions but has normalized depreciation expense on post-1980 plant additions as prescribed by the Economic Recovery Act of 1981 and the Tax Reform Act of 1986 for the purpose of determining its federal income tax payments. Applicant has used the same method in calculating federal income taxes for Test Year 2016, as described in Exhibit E, Chapter 10.
- (23) Applicant's recorded rate of return for the last recorded calendar year ending December 31, 2013, based upon a depreciated rate base was 5.35%, reflecting the use of accelerated tax depreciation and normalization of income taxes as indicated above.
- (24) Applicant requests that the Commission authorize the recovery of the undercollection of the balance of \$4,751,774 from its Balancing Account accrued through December 2013 (interest accrued through September 30, 2014) via a 12-month \$0.0900/ccf surcharge as described in Exhibit E, Chapter 17 and Exhibit F, Chapter 17, WP 17-1.
- (25) Applicant requests that the Commission authorize the refund of the over-collection of the balance of \$975,513 from its Memorandum Accounts accrued through December 2013 (interest accrued through September 30, 2014) via a credit of \$0.3677 per connection per month for a 12-month period as described in Exhibit E, Chapter 17 and Exhibit F, Chapter 17, WP 17-2.
- (26) Applicant requests that the Commission make a finding that Applicant's water quality meets all applicable state and federal drinking water standards and the requirements of General Order 103-A, as described in Exhibit E, Chapters 16 and 17.

- (27) Due to the uncertain nature of medical and dental premiums, and due to the uncertainty of the impacts of the Patient Protection and Affordable Care Act, Applicant requests the Commission authorize a Health Care Cost Balancing Account to allow for the recovery of premium fluctuations as described in Exhibit E, Chapters 5 and 17.
- (28) Applicant requests that the Commission authorize the Applicant to establish a Ground Water Regulation Legal Expense Memorandum Account as described in Exhibit E, Chapter 17.
- (29) Applicant requests that the Commission authorize an increase to the funding surcharge for the SJWC's Water Ratepayer Assistance Program as described in Exhibit E, Chapter 15.
- (30) Applicant requests that the Commission authorize the use of customer payments using credit/debit cards as described in Exhibit E, Chapter 17.
- (31) Applicant requests that the Commission authorize Applicant to establish a Water Revenue Adjustment Mechanism (WRAM) and a Modified Cost Balancing Account (MCBA) as described in Exhibit E, Chapter 19.
- (32) Section 455.2 of the Public Utilities Code provides that the Commission shall issue its final decision on a general rate case application of a Class A water corporation in a manner that ensures that the decision becomes effective on the first day of the first test year addressed in the general rate case application (in this case, 2016). If the decision is not effective in that time frame, the applicant may file a tariff implementing interim rates. Accordingly, Applicant seeks a ruling by the Commission that SJWC may file an advice letter to implement such interim rates on or after November 1, 2015.
- (33) The name and address of the person to whom correspondence or communications in regard to the Application are to be addressed is:

Palle Jensen
Senior Vice President of Regulatory Affairs
San Jose Water Company
110 West Taylor Street
San Jose, California 95110

Telephone: 408.279.7970 Facsimile: 408.279.7934

E-mail: palle jensen@sjwater.com

With a copy to:

Martin A Mattes, Esq. Nossaman LLP 50 California Street, 34th Floor San Francisco, CA 94111-4707 Telephone: 415.438.7273

Facsimile: 415.398.2438

E-mail: mmattes@nossaman.com

- (34) The Application is made pursuant to the provisions of Section 454 of the Public Utilities Code of the State of California.
- (35) Within ten days after filing this application with the Commission, Applicant will mail a notice in accordance with Rule 3.2(b) to the following, stating in general terms the proposed increases in rates and also stating that a copy of the application and related exhibits will be furnished by Applicant upon written request: (a) the State, by mailing to the Attorney General and the Department of General Services, (b) the County Counsel and Clerk for the County of Santa Clara, and (c) the Cities of San Jose, Campbell, Cupertino, Monte Sereno, Saratoga, Santa Clara and the Town of Los Gatos by mailing to their respective City Attorney and City Clerk. In addition, pursuant to the terms and within the period specified in Rule 3.2(c), Applicant will cause to be published a notice of the proposed increases in rates, and in accordance with Rule 3.2(d) will furnish to its customers notice of this application and the proposed increases in rates. A proposed Notice to Customers is included as Exhibit D.

(36) Procedural requirements:

- i) Category This is a rate setting proceeding.
- ii) Need for hearing This application may require a hearing.
- iii) Issues The principal issues that may be presented by this

application relate to cost of service and include, but are not

limited to, test year projections of sales, payroll expenses, other

operating and maintenance expenses, other administrative and

general expenses, investment in utility plant, and calculation of

rate base. Other potential issues concern rate design, the

procedure for implementing escalation year rate adjustments,

the disposition of balances in Applicants' several balancing

accounts, and the requested finding with respect to compliance

with water quality regulations.

Schedule – A proposed procedural schedule is attached as iv)

Exhibit A.

WHEREFORE, Applicant respectfully requests that the Public Utilities Commission

of the State of California make and enter its order approving and establishing the adjustment

of rates to be charged by Applicant as this Application specifically sets forth, or establishing

such other adjustment in rates as the Public Utilities Commission may deem appropriate in

order to provide to Applicant a just and reasonable return upon the value of its property

dedicated for water utility service.

Dated at San Jose, California, this 5th day of January, 2015.

Respectfully submitted,

SAN JOSE WATER COMPANY

/S/ PALLE JENSEN By ___

Palle Jensen

Senior Vice President of Regulatory

Affairs

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VERIFICATION

I, Palle Jensen, declare and say that I am the Senior Vice President of Regulatory

Affairs for SAN JOSE WATER COMPANY, a California corporation, the Applicant

making the foregoing Application; that I have the authority to make this verification on

behalf of said corporation; that I have read the Application and know the contents thereof;

that the same is true of my own knowledge except as to the matters which are therein stated

on information and belief, and as to those matters that I believe it to be true.

I declare under penalty of perjury under the laws of the State of California that the

foregoing is true and correct.

Executed on January 5, 2015, at San Jose, California.

/S/ PALLE JENSEN

PALLE JENSEN

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